# 2011 Property Tax Report **Wabash County**

# with Comparisons to Prior Years

# **Legislative Services Agency**

September 2011

This report describes property tax changes in Wabash County between 2010 and 2011, with comparison to changes since 2007. In 2011, the changes from the big tax reform of 2008 were fully phased in with the elimination of the last of the state homestead credits. The 2009 recession affected assessments and local tax credits in many counties. Changes in local levies and assessments also were important in many counties.

## **Comparable Homestead Property Tax Changes in Wabash County**

| The average homeowner saw a 130.1% tax bill increase from 2010 to 2011.   |
|---|
| Homestead taxes in 2011 were still 57.8% lower than they were in 2007, before the property tax reforms.             |
| 98.1% of homeowners saw lower tax bills in 2011 than in 2007.   |
| 76.8% of homeowners saw tax increases of 20% or more from 2010 to 2011.   |
| The largest percentage of homeowners have seen between a 50% and 69% decrease in their tax bills from 2007 to 2011. |

|                             | 2010 to    | 2011     | 2007 to    | 2011     |
|-----------------------------|------------|----------|------------|----------|
|                             | Number of  | % Share  | Number of  | % Share  |
|                             | Homesteads | of Total | Homesteads | of Total |
| Summary Change in Tax Bill  |            |          |            |          |
| Higher Tax Bill             | 7,195      | 84.3%    | 105        | 1.2%     |
| No Change                   | 1,209      | 14.2%    | 58         | 0.7%     |
| Lower Tax Bill              | 133        | 1.6%     | 8,374      | 98.1%    |
| Average Change in Tax Bill  | 130.1%     |          | -57.8%     |          |
|                             |            |          |            |          |
| Detailed Change in Tax Bill |            |          |            |          |
| 20% or More                 | 6,559      | 76.8%    | 77         | 0.9%     |
| 10% to 19%                  | 93         | 1.1%     | 11         | 0.1%     |
| 1% to 9%                    | 543        | 6.4%     | 17         | 0.2%     |
| 0%                          | 1,209      | 14.2%    | 58         | 0.7%     |
| -1% to -9%                  | 28         | 0.3%     | 17         | 0.2%     |
| -10% to -19%                | 12         | 0.1%     | 41         | 0.5%     |
| -20% to -29%                | 10         | 0.1%     | 80         | 0.9%     |
| -30% to -39%                | 5          | 0.1%     | 348        | 4.1%     |
| -40% to -49%                | 3          | 0.0%     | 1,289      | 15.1%    |
| -50% to -59%                | 2          | 0.0%     | 2,176      | 25.5%    |
| -60% to -69%                | 3          | 0.0%     | 2,180      | 25.5%    |
| -70% to -79%                | 8          | 0.1%     | 598        | 7.0%     |
| -80% to -89%                | 6          | 0.1%     | 341        | 4.0%     |
| -90% to -99%                | 3          | 0.0%     | 462        | 5.4%     |
| -100%                       | 53         | 0.6%     | 842        | 9.9%     |
| Total                       | 8,537      | 100.0%   | 8,537      | 100.0%   |

CREDIT AND LOWER LOCAL HOMESTEAD CREDITS RAISED HOMEOWNER TAX BILLS

\*\*\*\*\* LOSS OF STATE HOMESTEAD

Property Tax Studies

Note: Percentages may not total due to rounding.

#### **Homestead Property Taxes**

Homestead property taxes increased 130.1% on average in Wabash County in 2011. This was much more than the state average of 4.4%. Wabash County homestead taxes were still 57.8% lower in 2011 than they were in 2007, before the big tax reform. Wabash County has exceptionally high local property tax credits. The much larger-than-average homestead tax increase in 2011 was mostly due to a drop in Wabash County's local property tax credits in 2011. The credits dropped because of a reduction in the local income tax revenues that fund them. Homestead tax bills also increased due to the phaseout of the state homestead credit in 2011. The state homestead credit was 25.2% in Wabash County in 2010

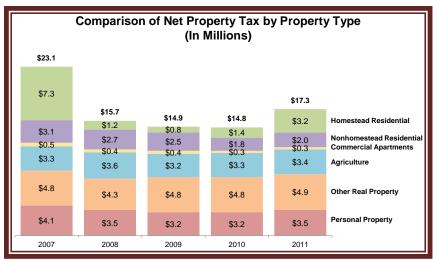
#### **Tax Rates**

Property tax rates decreased in most of Wabash County tax districts. The average tax rate declined by 1.7% because of a reduction in the levy. Levies in Wabash County decreased by 1.7%. The biggest levy reductions were in the Manchester Community Schools debt service and bus replacement funds and the Wabash City Schools debt service, bus replacement, and capital projects funds. Wabash County's total net assessed value increased 1.5% in 2011. (The certified net AV used to compute tax rates was unchanged.) Homestead assessments decreased by 0.2%, and agricultural net assessments increased by 3.1 %. Other residential assessments showed a decrease of 1.7%, while business net assessments grew by 3.0%.

\*\*\*\*\* SIZABLE TAX INCREASES FOR MOST NONRESIDENTIAL PROPERTY \*\*\*\*\*

#### **Net Tax Bill Changes - All Property Types**

Net tax bills for all taxpayers rose 17.3% in Wabash County in 2011, more than the statewide increase of 2.8%. Other residential property, which includes smaller rentals and second homes, saw net tax bills increase by 11.3%. Tax bills for commercial apartments rose 10.7%. Business tax bills - which include commercial, industrial and utility buildings, land and equipment - increased by 4.8%. These large tax bill increases are partly due to



the drop in local property tax credits, caused by the decrease in local income tax distributions. Agricultural tax bills rose 4.2%. This was partly due to the 3.2% increase in the base rate assessment of farm land, from \$1,250 to \$1,290 per acre for taxes in 2011.

#### Tax Cap Credits

Property taxes are capped at 1% of gross assessed value for homesteads, 2% for other residential property (including rental housing and second homes) and farmland, and 3% for business land, buildings, and equipment. Taxpayers receive credits when their tax bills exceed the caps. Credits are revenue lost to local governments.

\*\*\*\*\* TAX CAP CREDITS INCREASED IN

Total tax cap credit losses in Wabash County were \$169,676, or 0.7% of the levy. This was much less than the state average loss rate of 9.2%, and much less the median value of 3.8% among all counties. Tax rates are the main determinant of tax cap credits, and 2011, BUT REMAINED VERY LOW Wabash County's tax rates were lower than the state median. In addition, Wabash provided substantial local property tax credits that reduced tax bills for all property types.

More than half of the total tax cap credits were in the elderly category; all the rest were in the 2% residential/farmland category. Wabash County had no district tax rates above \$3 per \$100 assessed value, so no business property in the 3% tax cap category qualified for credits. The large homestead credits prevented any property in the 1% category from being eligible for tax cap credits. The largest percentage losses were in the towns of North Manchester and Roann, and the North Manchester Library. The largest dollar losses were in the city of Wabash, the Manchester and Wabash County School Corporations, and the county unit.

| Wabash County Tax Cap Credits | 1%  | 2%       | 3%  | Elderly   | Total     | % of Levy |
|-------------------------------|-----|----------|-----|-----------|-----------|-----------|
| 2010 Tax Cap Credits          | \$0 | \$22,131 | \$0 | \$38,447  | \$60,578  | 0.3%      |
| 2011 Tax Cap Credits          | 0   | 28,035   | 0   | 141,641   | 169,676   | 0.7%      |
| Change                        | \$0 | \$5,904  | \$0 | \$103,194 | \$109,098 | 0.5%      |

Tax cap credits increased in Wabash County in 2011 by \$109,098, or 180%. The additional credits

represent an added loss of 0.5% of the total tax levy. Almost all of the increase in tax cap credits was in the elderly tax cap category, which keeps tax bills of homesteads owned by people age 65 and over with low income from increasing by more than 2% in a year. This increase resulted from the decrease in local homestead credits.

#### The Effect of Recession

The 2009 recession had a mixed effect on Wabash County assessments for pay-2011. Homestead and other residential property values and construction activity appear to have fallen in Wabash County in 2009, but increases in business values and agricultural assessments more than offset this decline. Lower incomes in 2009 resulted

\*\*\*\*\* 2009 RECESSION HAD A MIXED EFFECT ON ASSESSMENTS IN 2011

in lower local income tax distributions in 2011, which reduced the local homestead and property tax replacement credits. Local credits were so high in Wabash County, however, that declines in assessments and local credits has little effect on tax cap credit losses.

|                        | Gross AV        | Gross AV        | Gross AV | Net AV          | Net AV          | Net AV |
|------------------------|-----------------|-----------------|----------|-----------------|-----------------|--------|
| Property Type          | 2010            | 2011            | Change   | 2010            | 2011            | Change |
| Homesteads             | \$1,015,583,370 | \$1,011,491,600 | -0.4%    | \$387,034,304   | \$386,076,734   | -0.2%  |
| Other Residential      | 110,783,600     | 109,034,500     | -1.6%    | 109,501,414     | 107,631,284     | -1.7%  |
| Ag Business/Land       | 285,857,500     | 294,825,500     | 3.1%     | 285,037,850     | 293,905,600     | 3.1%   |
| Business Real/Personal | 528,947,890     | 544,330,550     | 2.9%     | 403,276,987     | 415,359,985     | 3.0%   |
| Total                  | \$1,941,172,360 | \$1,959,682,150 | 1.0%     | \$1,184,850,555 | \$1,202,973,603 | 1.5%   |

Net AV equals Gross AV less deductions and exemptions • Tax rates are calculated on Net AV • Circuit breaker tax caps are calculated on Gross AV

### **Wabash County Levy Comparison by Taxing Unit**

|                                    |            |            |            |            |            | % Change |         |        |        |
|------------------------------------|------------|------------|------------|------------|------------|----------|---------|--------|--------|
|                                    |            |            |            |            |            | 2007 -   | 2008 -  | 2009 - | 2010 - |
| Taxing Unit                        | 2007       | 2008       | 2009       | 2010       | 2011       | 2008     | 2009    | 2010   | 2011   |
| County Total                       | 34,687,235 | 34,850,276 | 22,534,547 | 22,575,193 | 22,189,740 | 0.5%     | -35.3%  | 0.2%   | -1.7%  |
| State Unit                         | 31,077     | 31,803     | 0          | 0          | 0          | 2.3%     | -100.0% |        |        |
| Wabash County                      | 6,482,195  | 6,478,421  | 4,203,535  | 4,202,192  | 4,268,865  | -0.1%    | -35.1%  | 0.0%   | 1.6%   |
| Chester Township                   | 240,304    | 238,158    | 239,761    | 237,329    | 236,198    | -0.9%    | 0.7%    | -1.0%  | -0.5%  |
| Lagro Township                     | 113,639    | 118,307    | 113,627    | 113,330    | 113,231    | 4.1%     | -4.0%   | -0.3%  | -0.1%  |
| Liberty Township                   | 60,165     | 60,919     | 59,635     | 58,959     | 58,920     | 1.3%     | -2.1%   | -1.1%  | -0.1%  |
| Noble Township                     | 199,781    | 198,260    | 201,142    | 199,896    | 199,221    | -0.8%    | 1.5%    | -0.6%  | -0.3%  |
| Paw Paw Township                   | 56,486     | 55,750     | 54,567     | 54,529     | 54,644     | -1.3%    | -2.1%   | -0.1%  | 0.2%   |
| Pleasant Township                  | 128,732    | 112,874    | 146,103    | 131,827    | 132,114    | -12.3%   | 29.4%   | -9.8%  | 0.2%   |
| Waltz Township                     | 17,531     | 17,538     | 17,636     | 17,498     | 17,436     | 0.0%     | 0.6%    | -0.8%  | -0.4%  |
| Wabash Civil City                  | 5,822,783  | 5,798,394  | 5,429,783  | 5,338,712  | 5,321,161  | -0.4%    | -6.4%   | -1.7%  | -0.3%  |
| North Manchester Civil Town        | 1,513,877  | 1,435,115  | 1,516,664  | 1,486,430  | 1,493,538  | -5.2%    | 5.7%    | -2.0%  | 0.5%   |
| LaFontaine Civil Town              | 142,369    | 137,547    | 139,263    | 138,268    | 135,985    | -3.4%    | 1.2%    | -0.7%  | -1.7%  |
| Lagro Civil Town                   | 56,495     | 62,011     | 62,228     | 59,309     | 59,195     | 9.8%     | 0.3%    | -4.7%  | -0.2%  |
| Roann Civil Town                   | 71,006     | 77,277     | 76,258     | 76,905     | 76,544     | 8.8%     | -1.3%   | 0.8%   | -0.5%  |
| Manchester Community School Corp   | 5,919,925  | 6,290,503  | 3,342,548  | 3,598,667  | 3,398,428  | 6.3%     | -46.9%  | 7.7%   | -5.6%  |
| M.S.D. Wabash County School Corp   | 8,535,964  | 8,627,119  | 4,082,718  | 4,251,962  | 4,204,784  | 1.1%     | -52.7%  | 4.1%   | -1.1%  |
| Wabash City School Corp            | 4,368,738  | 4,172,598  | 1,928,967  | 1,858,395  | 1,665,512  | -4.5%    | -53.8%  | -3.7%  | -10.4% |
| North Manchester Public Library    | 202,776    | 200,793    | 199,113    | 200,752    | 199,943    | -1.0%    | -0.8%   | 0.8%   | -0.4%  |
| Roann Public Library               | 32,448     | 32,253     | 31,976     | 32,303     | 32,175     | -0.6%    | -0.9%   | 1.0%   | -0.4%  |
| Wabash Public Library              | 690,944    | 704,636    | 689,023    | 517,930    | 521,846    | 2.0%     | -2.2%   | -24.8% | 0.8%   |
| Wabash County Solid Waste Mgt Dist | 0          | 0          | 0          | 0          | 0          |          |         |        |        |

### Wabash County 2011 Tax Rates, Credit Rates, and Net Tax Rates for Homesteads by Taxing District

|       |                                   |          | Credit Rates |                   |                    |                      |                   |                     |                             |
|-------|-----------------------------------|----------|--------------|-------------------|--------------------|----------------------|-------------------|---------------------|-----------------------------|
| Dist# | Taxing District                   | Tax Rate | LOIT PTRC    | COIT<br>Homestead | CEDIT<br>Homestead | CEDIT<br>Residential | LOIT<br>Homestead | LOIT<br>Residential | Net Tax Rate,<br>Homesteads |
| DIST# | Taxing District                   | Tax Nate | LOITFIRE     | Homesteau         | nomesteau          | Residential          | Homesteau         | Residential         |                             |
| 85001 | Chester Township                  | 1.5911   | 12.0056%     |                   | 23.1765%           |                      |                   | 22.8439%            | 0.6678                      |
| 85002 | North Manchester Town             | 2.8081   | 12.0056%     |                   | 23.1765%           |                      |                   | 22.8439%            | 1.1787                      |
| 85003 | Lagro Township                    | 1.1555   | 12.0056%     |                   | 23.1765%           |                      |                   | 22.8439%            | 0.4850                      |
| 85004 | Lagro Town                        | 2.4171   | 12.0056%     |                   | 23.1765%           |                      |                   | 22.8439%            | 1.0146                      |
| 85005 | Liberty Township                  | 1.1398   | 12.0056%     |                   | 23.1765%           |                      |                   | 22.8439%            | 0.4784                      |
| 85006 | LaFontaine Town                   | 2.1998   | 12.0056%     |                   | 23.1765%           |                      |                   | 22.8439%            | 0.9233                      |
| 85007 | Noble Township                    | 1.1415   | 12.0056%     |                   | 23.1765%           |                      |                   | 22.8439%            | 0.4791                      |
| 85008 | Wabash City-Wabash County Schools | 2.8248   | 12.0056%     |                   | 23.1765%           |                      |                   | 22.8439%            | 1.1857                      |
| 85009 | Wabash City-Wabash City Schools   | 2.9184   | 12.0056%     |                   | 23.1765%           |                      |                   | 22.8439%            | 1.2250                      |
| 85010 | Paw Paw Township                  | 1.1825   | 12.0056%     |                   | 23.1765%           |                      |                   | 22.8439%            | 0.4963                      |
| 85011 | Roann Town                        | 2.4439   | 12.0056%     |                   | 23.1765%           |                      |                   | 22.8439%            | 1.0258                      |
| 85012 | Pleasant Township                 | 1.5516   | 12.0056%     |                   | 23.1765%           |                      |                   | 22.8439%            | 0.6513                      |
| 85013 | Waltz Township                    | 1.0878   | 12.0056%     |                   | 23.1765%           |                      |                   | 22.8439%            | 0.4566                      |

Notes: A Taxing District is a geographic area of a county where taxing units overlap, so the sum of the taxing unit tax rates is the total district rate.

The Tax Rate is the gross levy divided by net assessed value, in dollars per \$100 assessed value.

The LOIT, COIT, and CEDIT credits are funded by local income taxes.

The Net Tax Rate for Homesteads is calculated by reducing the tax rate by the various credit percentages.

#### Wabash County 2011 Circuit Breaker Cap Credits

|                                    |            | Circuit Breake    |               |         |         |            |              |
|------------------------------------|------------|-------------------|---------------|---------|---------|------------|--------------|
|                                    |            | (2%)              | (3%)          |         |         |            | Circuit      |
|                                    | (1%)       | Other Residential | All Other     |         |         |            | Breaker as % |
| Taxing Unit Name                   | Homesteads | and Farmland      | Real/Personal | Elderly | Total   | Levy       | of Levy      |
| Non-TIF Total                      | 0          | 28,024            | 0             | 141,641 | 169,665 | 22,189,740 | 0.8%         |
| TIF Total                          | 0          | 11                | 0             | 0       | 11      | 946,452    | 0.0%         |
| County Total                       | 0          | 28,035            | 0             | 141,641 | 169,676 | 23,136,192 | 0.7%         |
| Wabash County                      | 0          | 3,658             | 0             | 25,569  | 29,227  | 4,268,865  | 0.7%         |
| Chester Township                   | 0          | 21                | 0             | 1,139   | 1,160   | 236,198    | 0.5%         |
| Lagro Township                     | 0          | 2                 | 0             | 512     | 514     | 113,231    | 0.5%         |
| Liberty Township                   | 0          | 0                 | 0             | 416     | 416     | 58,920     | 0.7%         |
| Noble Township                     | 0          | 183               | 0             | 1,202   | 1,384   | 199,221    | 0.7%         |
| Paw Paw Township                   | 0          | 0                 | 0             | 313     | 313     | 54,644     | 0.6%         |
| Pleasant Township                  | 0          | 0                 | 0             | 388     | 388     | 132,114    | 0.3%         |
| Waltz Township                     | 0          | 0                 | 0             | 108     | 108     | 17,436     | 0.6%         |
| Wabash Civil City                  | 0          | 14,662            | 0             | 30,640  | 45,302  | 5,321,161  | 0.9%         |
| North Manchester Civil Town        | 0          | 710               | 0             | 17,173  | 17,883  | 1,493,538  | 1.2%         |
| LaFontaine Civil Town              | 0          | 0                 | 0             | 929     | 929     | 135,985    | 0.7%         |
| Lagro Civil Town                   | 0          | 73                | 0             | 381     | 455     | 59,195     | 0.8%         |
| Roann Civil Town                   | 0          | 2                 | 0             | 1,267   | 1,268   | 76,544     | 1.7%         |
| Manchester Community School Corp   | 0          | 616               | 0             | 21,489  | 22,104  | 3,398,428  | 0.7%         |
| M.S.D. Wabash County School Corp   | 0          | 4,992             | 0             | 22,965  | 27,958  | 4,204,784  | 0.7%         |
| Wabash City School Corp            | 0          | 1,572             | 0             | 11,647  | 13,219  | 1,665,512  | 0.8%         |
| North Manchester Public Library    | 0          | 95                | 0             | 2,299   | 2,394   | 199,943    | 1.2%         |
| Roann Public Library               | 0          | 0                 | 0             | 198     | 198     | 32,175     | 0.6%         |
| Wabash Public Library              | 0          | 1,438             | 0             | 3,005   | 4,443   | 521,846    | 0.9%         |
| Wabash County Solid Waste Mgt Dist | 0          | 0                 | 0             | 0       | 0       | 0          |              |
| TIF - Chester Twp 001              | 0          | 0                 | 0             | 0       | 0       | 781,279    | 0.0%         |
| TIF - N.Manchester Town 002        | 0          | 0                 | 0             | 0       | 0       | 0          |              |
| TIF - Liberty Twp 006              | 0          | 0                 | 0             | 0       | 0       | 233        | 0.0%         |
| TIF - Noble Twp 007                | 0          | 0                 | 0             | 0       | 0       | 0          |              |
| TIF - Wabash-Noble Twp. 008        | 0          | 11                | 0             | 0       | 11      | 120,371    | 0.0%         |
| TIF - Wabash Corp. 009             | 0          | 0                 | 0             | 0       | 0       | 44,570     | 0.0%         |

Notes: Circuit breaker tax cap credits are tax savings for taxpayers and revenue losses for local government units. Circuit breaker credits are highest in tax districts with the highest tax rates. These are usually districts that include cities or towns because the municipal tax rate is included in the district tax rate. This means that most circuit breaker credits are in cities and towns and in units that overlap cities and towns.

#### Circuit Breaker Credit Types:

Homesteads are owner-occupied primary residences and include homestead land and buildings in the 1% tax cap category. Owner-occupied mobile homes and agricultural homesteads are included in this category. This category only includes credits on the portion of the property that qualifies as a homestead.

Other Residential/Farmland includes small rental housing units, larger commercial apartments, second homes, long-term care facilities, and farmland, in the 2% tax cap category.

All Other Real/Personal is commercial, industrial, and utility land and buildings, and business equipment, including agricultural equipment, in the 3% tax cap category. This category also includes credits on the portion of homeowner properties that do not qualify as a homestead.

Elderly includes credits for the 2% annual limit on homestead tax bill increases for low-income homeowners, age 65 and over.

The *Total Levy by Unit* is gross property taxes levied, before all tax credits. For TIF districts, this amount represents the TIF proceeds before circuit breaker credits. This information is included to allow comparison to the circuit breaker revenue losses.

Numbers may not total due to rounding.